

# AFGHANISTAN

## Peace through Justice Programme (MDGF-1955)



### Conflict Prevention and Peace Building

<b>Total Budget:</b>	<b>USD6,500,000</b>		
<b>Budget by Agency:</b>	UNDP: 5,663,228	UNICEF: 155,150	
	UNODC: 160,500		
	UNIFEM: 521,062		
<b>Government Counterparts:</b>	Ministry of Justice		
<b>Start Date:</b>	4 December 2009		
<b>End Date:</b>	4 December 2011		
<b>Extension:</b>	Not yet requested		
<b>Disbursements:</b>	1 <sup>st</sup> Disbursement:	4 December 2009	USD 3,409,201
	2 <sup>nd</sup> Disbursement:		

**In Brief:** This project, the Joint Access to Justice at the District Level Project (JAJDL), will bring the expertise of the UNCT to the most neglected part of Afghanistan's justice system, the district level. Through a partnership between UNDP, UNAMA, UNODC, UNIFEM, and UNICEF, the project will significantly strengthen both supply and demand for access to justice at the district level across Afghanistan. This will be achieved through a combination of different capacity development activities: 1. Increasing community level demand for access to justice and realization of human rights through public legal awareness, training of community leaders, and strengthening of the capacity of local CSOs; 2. Strengthening community level capacity to meet these demands through training of local justice actors; and 3. Emergency rehabilitation of justice infrastructure.

**Expected Outcomes:**

- Local community capacity to understand the justice system, demand access to justice, and protect its vulnerable members' rights is strengthened
- The professionalism and accountability of district-level formal justice system actors is strengthened.
- The facilities of the formal justice system at the district level have greater capacity and are more accessible to community members.



**Regions of Intervention:** Sherastan District, Daikundy Province and Dara District, Panjsher Province

**MDGs:** NA

**Project Coordinator:** Cornelious Nolen; Arthur Graham  
**RCO Focal Point:** Marziya Baydulloeva

<b>Beneficiaries to date:</b>	<b>Direct</b>	<b>Indirect</b>
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<ul style="list-style-type: none"> <li>• <b>No. Institutions</b></li> <li>• <b>No. Women</b></li> <li>• <b>No. Men</b></li> <li>• <b>No. Ethnic Groups</b></li> </ul>	<p><b>15 (6 national; 9 local)</b></p> <p><b>1,751</b></p> <p><b>14,598</b></p>																										
<p><b>Status</b></p>	<p>Due to a number of factors, the progress to date has been more limited than anticipated in the JP's work plan. The JP has made some advances in the implementation of activities, particularly those related to raising community awareness on constitutional and human rights as well as in the continuation of infrastructure construction. The programme has been and remains understaffed which has had an impact on its implementation. Lack of coordination among UN agencies also remains a challenge.</p>																										
<p><b>Estimated financial execution status as of the June 30, 2011 biannual report:</b></p>	<table border="1"> <thead> <tr> <th>Period</th> <th>TOTAL</th> <th>Transferred</th> <th>Committed</th> <th>Disbursed</th> </tr> </thead> <tbody> <tr> <td>2009-2</td> <td>6,500,000.00 (100,00%)</td> <td>3,409,201.00 (52,45%)</td> <td>1,307,480.00 (20,12%)</td> <td>1,062,615.00 (16,35%)</td> </tr> <tr> <td>2010-1</td> <td>6,500,000.00 (100,00%)</td> <td>3,409,201.00 (52,45%)</td> <td>3,409,203.00 (52,45%)</td> <td>311,134.00 (4,79%)</td> </tr> <tr> <td>2010-2</td> <td>6,500,000.00 (100,00%)</td> <td>3,409,201.00 (52,45%)</td> <td>942,161.00 (14,49%)</td> <td>455,262.00 (7,00%)</td> </tr> <tr> <td>2011-1</td> <td>6,500,000.00 (100,00%)</td> <td>3,409,201.00 (52,45%)</td> <td>1,307,480.00 (20,12%)</td> <td>1,062,615.00 (16,35%)</td> </tr> </tbody> </table>		Period	TOTAL	Transferred	Committed	Disbursed	2009-2	6,500,000.00 (100,00%)	3,409,201.00 (52,45%)	1,307,480.00 (20,12%)	1,062,615.00 (16,35%)	2010-1	6,500,000.00 (100,00%)	3,409,201.00 (52,45%)	3,409,203.00 (52,45%)	311,134.00 (4,79%)	2010-2	6,500,000.00 (100,00%)	3,409,201.00 (52,45%)	942,161.00 (14,49%)	455,262.00 (7,00%)	2011-1	6,500,000.00 (100,00%)	3,409,201.00 (52,45%)	1,307,480.00 (20,12%)	1,062,615.00 (16,35%)
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<p><b>Main Achievements:</b> <i>(by expected outcomes)</i></p>	<p>Outcomes 1: In order to increase local communities' awareness of the justice system and human rights, the programme a series of 23 theatre performances have been conducted in the 6 target provinces for 13,690 participants, 26 video shows and focus group discussions have been held with 310 participants. The JP has also worked with the M. of Justice to develop the National Public Legal Awareness Strategy launched in May 2011; and to refine the Legal Aid Policy.</p> <p>Outcome 2: Efforts to strengthen justice system actors at district level are progressing; trainings have been conducted for 810 community leaders on legal and protection issues. Established Child Protection Action Networks (CSPAN) continue offering support in cases of violence, abuse and exploitation of children; and awareness activities in 110 mosques.</p> <p>Outcome 3: To support the facilities of the justice system the JP has supported 5 infrastructure projects that are nearing completion, and preparation is underway for the tendering for the 4 final envisaged projects.</p>																										
<p>Does the JP incorporate gender considerations in its <b>tools/ activities/outputs/outcomes</b>? (example) Some activities target particularly women, including awareness videos and focus groups on unlawful forced marriage and underage marriage; and curriculum development for primary and secondary schools.</p>																											
<p><b>Observations</b></p>																											
<p><b>Paris Declaration</b></p>	<p><b>Leadership of national and local governmental institutions:</b> The government is consulted on management and implementation issues. There is no functioning NSC in Afghanistan, so the programme relies only on the PMC which is not meeting on a regular basis; there are no indications of a PMC meeting after the MDG-F Secretariat Mission in January 2011.</p> <p><b>Involvement of CSOs and citizens:</b> Several activities of the programme are implemented through local NGOs. Citizen's consultations have been more limited due to security reasons.</p> <p><b>Alignment and Harmonization:</b> The JP is well aligned to priorities in Afghanistan, particularly in that it works with both providers and recipients of justice and its focus at the district level. Moreover one of the programme aims is to strengthen existing justice system actors and its facilities.</p> <p><b>Innovative elements in mutual accountability:</b></p>																										
<p><b>Delivering as One</b></p>	<p><b>Innovative elements in harmonization of procedures and managerial practices:</b> JPCs are actively participating at the UNDAF working groups relevant to the JPs and contributing to</p>																										

	<p>the substance of the group with technical knowledge and expertise. JPs were invited to make a presentation to the UNDAF Gender Working Groups on the advantages and disadvantages of Joint Programming GWG intends to follow the JP model in order to bring together various UN agencies to work and deliver as one UN in selected UNDAF priority province.</p> <p><b>Role of the RCO and synergies with other MDG-F JPs:</b></p> <p>RCO provides commendable support and overall monitoring to the JP, and keeps an excellent communication flow with and within the JPs, as well as with the MDG-F Secretariat.</p> <p>Besides the regular coordination meetings on monthly and quarterly basis RCO convenes quarterly JPCs meetings to brief the RC /RCO on the challenges faced, progress made and lessons learnt. JPCs use this platform to interact more frequently with each other and share how similar issues were tackled in their respective projects and coordinate among themselves relevant issues.</p> <p><b>Inter-agency coordination:</b> there seems to be a lack of internal coherence within the JP agencies, inadequate management/coordination mechanisms, unilateral decision making, and activities being implemented in isolation which seem to be impacting negatively the progress of the JP.</p>	
<p><b>Sustainability</b> (concrete actions and strategic partnerships)</p>	<p><b>Sustainability Plan in place?</b> No plan has been developed yet.</p> <p>The sustainability of the programme is anchored in the empowerment and strengthening of local institutions and professionals ensuring skills transfer and capacity development. Further, implementation of activities will be done largely through national organizations.</p>	
<p><b>Innovation and Scale-up</b></p>		
<p><b>External Factors and mitigation</b></p>	<p>Security remains the main challenge for the implementation of the programme, and continuity of activities. The recruitment of regional coordinators aims to mitigate this challenge.</p>	
<p><b>Communication and Advocacy</b></p>	<p><b>C&amp;A plan in place?</b></p> <p>No communication strategy for external communications exists to date, including visibility or other forms of outreach. However outcome 1 does entail a number of awareness raising/ advocacy activities that are underway. Internal communications have been poor due to the lack of management/coordination meetings noted above.</p>	
<p><b>M&amp;E</b></p>	<p>The M&amp;E framework provides targets and indicators related to the number of trainings and trainees, or number of awareness activities done and their outreach, however it should be complemented with results based qualitative indicators that assess the effectiveness of such activities.</p>	
<p><b>Missions from MDG-F Secretariat:</b></p>	<p><b>Date:</b> January 2011</p>	<p><b>Members:</b> Sophie de Caen, Paula Pelaez</p>
<p><b>Mid Term Evaluation:</b></p>	<p><b>Evaluator:</b> Steve Munroe</p> <p><b>Period:</b> August – October, 2011</p> <p><i>[Link to final report and improvement plan]</i></p>	